

MEETING

STATE OF CALIFORNIA

HEALTH AND HUMAN SERVICES AGENCY

RURAL HEALTH POLICY COUNCIL

CALIFORNIA CHAMBER OF COMMERCE

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1 PROCEEDINGS

2 CHAIRPERSON MAYBERG: Can we get started. I  
3 think we have lots of questions.

4 Good morning, I'm Steve Mayberg. I'm the Chair  
5 of the Rural Health Policy Council, a job I volunteered to  
6 do for six months, and four years later I'm still sitting  
7 here.

8 (Laughter.)

9 CHAIRPERSON MAYBERG: But I guess that is  
10 probably typical of issues in rural health that we  
11 identify an issue and think that it's going to get  
12 resolved quickly and it goes on and on and on. So I'm  
13 glad that at least we have some continuity here, and we'll  
14 try to deal with all the issues.

15 We have a reasonably ambitious plan today. We  
16 want to make several presentations and give you updates,  
17 but we also want to have the opportunity to hear what you  
18 have to say. For all of us here on the Rural Health  
19 Policy Council that turns out to be the most valuable part  
20 of our meetings is getting a sense of what the issues are  
21 in the real world, not in Sacramento, and allow us to take  
22 back to our respective departments your insights, your  
23 concerns, your agitation, your kudos occasionally to try  
24 and make the system be a little bit more responsive.

25 Before we begin, and before I introduce the rest

1 of the panel here, I have two announcements, and they're  
2 things that are really relevant to all of us now days.  
3 The first is the rest rooms are down the hall to your  
4 left, my left, your right. And the second, which is just  
5 as urgent to most of you, has to do with cell phones. You  
6 can't use your cell phone right here in this part of the  
7 building.

8 But if you need to use your cell phone, you can  
9 use it in the elevator lobby. And that's a request from  
10 the Chamber. And I understand don't understand the  
11 reasons, but it's great for me to be off the leash for  
12 awhile, so I'm really glad I can turn mine off.

13 With that, I'd like to introduce the -- have the  
14 rest of the group introduce themselves.

15 COUNCILMEMBER SHEWRY: Good morning. My name is  
16 Sandra Shewry. I'm the Director of the Managed Risk  
17 Medical Insurance Board. Probably we're best known we run  
18 the Healthy Families Program.

19 COUNCILMEMBER RICHIE: Good morning. I'm Mickey  
20 Richie with the State Department of Health Services. I'm  
21 the inter-governmental liaison in the Director's Office.

22 EXECUTIVE DIRECTOR LEE: Good morning. I'm Bud  
23 Lee. I'm the Chief Deputy Director of the Office of  
24 Statewide Health Planning and Development. And I'm also  
25 the interim executive director of this fine body.

1 COUNCILMEMBER CARLISLE: Hello. I'm David  
2 Carlisle, Director of the Office of Statewide Health  
3 Planning and Development.

4 COUNCILMEMBER SMILEY: I'm Dan Smiley. I'm the  
5 Chief Deputy Director For the Emergency Medical Services  
6 Authority.

7 COUNCILMEMBER GATES: I'm tardy.

8 (Laughter.)

9 COUNCILMEMBER GATES: Good morning. My name is  
10 Kimberly Gates. I'm Assistant Secretary with the  
11 California Health and Human Services Agency. The  
12 Secretary, Secretary Grantland Johnson sends his best and  
13 is pleased all of you were able to make it here early this  
14 morning, a little bit earlier than me to participate in  
15 the Rural Health Policy Council meeting.

16 CHAIRPERSON MAYBERG: We'll jump right in, since  
17 we don't have an executive director, I'd like to turn this  
18 over to Bud Lee who will talk about that issue and talk  
19 about everything that's been occurring with the Rural  
20 Health Policy Council.

21 EXECUTIVE DIRECTOR LEE: Thank you very much  
22 Steve. And thanks again for everybody to getup so early  
23 and get to the meeting this morning.

24 The first thing I'd like to do is just make sure  
25 that everybody recognizes the Rural Health Policy

1 Council's staff. As I call your name out, just in case  
2 you don't know them, Kathleen Maestas back there. Kerri  
3 Muraki, Ernesto Iglesias, And Raquel, where are you?

4 MS. LOTHBRIDGE: Over here.

5 EXECUTIVE DIRECTOR LEE: There you are, Raquel  
6 Lothridge.

7 There's a number of things that I want to bring  
8 you up to date on, not the least of which is hiring the  
9 executive director, so that you could have a permanent  
10 full-time person on board in this job.

11 Then I'd also like to cover some other areas with  
12 regard to bioterrorism, the funding that's coming  
13 downstream, other activities that are going on in the  
14 Council having to do with the grants, the critical access  
15 hospital program and some other things.

16 But first and foremost I think an issue that is  
17 of interest to you as well as me. I want to give you the  
18 brief history of time of where we are with regard to  
19 hiring an executive director to fill this slot.

20 We were very close, I think within 24 hours, of  
21 having someone. We made an offer, this was in January,  
22 and he got an offer that he couldn't refuse from someone  
23 else. And so we're having to start again with regard to  
24 outreach and we're going to be looking for some help from  
25 all of you.

1           We've gotten a freeze exemption, so that's not  
2 holding us up anymore. In the back on the table and on  
3 our web page is a job opportunity bulletin where we are  
4 looking for someone from county or federal jurisdiction  
5 would be the most likely places. Someone that has  
6 experience in rural environments. It's called the arcane,  
7 kind of bureaucratic term, is inter-jurisdictional  
8 exchange.

9           It's a contractual arrangement between the State  
10 and a local or federal entity that we could hire someone  
11 via a contract to come on board here to be the executive  
12 director of the Rural Health Policy Council. We're  
13 advertising for this through a variety of rural  
14 associations.

15           If you would be interested you'd want to apply  
16 for a job if you worked for a county or if you worked for  
17 a local governmental jurisdiction or a federal  
18 jurisdiction, we'd be more than happy to talk to you about  
19 it. But that's where we are now.

20           That advertising is going to go on for another  
21 two to three weeks. We hope to have a candidate pool, an  
22 interview shortly thereafter. So if anybody is interested  
23 or if you know somebody who's interested, please don't  
24 hesitate to let them know about our interest and have them  
25 get in touch with me if they want any additional



1 information.

2           With regard to the bioterrorism funding is  
3 probably one of the hotter topics on the agenda now across  
4 the State. We are officially involved and on a planning  
5 committee. The Hospital Bioterrorism Preparedness  
6 Planning Committee has a lot of different stakeholders on  
7 it, including some from the rural community. I'm on the  
8 Committee. We're going into a conference call right after  
9 this meeting concludes.

10           Basically, there is a \$10 million funding stream  
11 coming from the Centers for Disease Control through the  
12 Department of Health Services working with the Emergency  
13 Medical Services Authority. It's focused strictly on  
14 hospital, planning and preparedness funding. It's  
15 subsequently going to have a \$60 million funding stream.  
16 It's going to be coming through to hospitals and other  
17 related entities.

18           There is seven areas that this funding is going  
19 to be focused on, planning and readiness assessment,  
20 surveillance and epidemiology capacity, biological lab  
21 capacity, chemical lab capacity, communications and  
22 information technology, health risk communications and  
23 information, and education and training.

24           I hope to have, in the not too distant future, an  
25 ability to communicate this to you via electric means. It

1 is so fresh that I don't have anything to really pass out  
2 to you on this yet. We hope that it's going to be on a  
3 web page of one of the government sites here fairly soon,  
4 so that you can see what's going on.

5           There is also going to be then in terms of  
6 additional funding down the road of \$60 million, about 20  
7 percent of that, or \$12 million, is going to be allocated  
8 to planning, and about 50 percent to implementation. The  
9 remaining 80 percent or \$48 million is going to be  
10 distributed upon approval of the workplan.

11           Our first task, and it's fairly near term, is to  
12 get, kind of, a preliminary plan into the Centers for  
13 Disease Control with the Governor's signature by April  
14 1st -- I mean, April 15th. That's a rather large task.

15           Sheryl Starling is one of the leaders on this  
16 along with Jeff Rubin who works with Dan Smiley from the  
17 Emergency Medical Services Authority. Sheryl is giving a  
18 presentation tomorrow morning at a symposium at 9:30.  
19 She's the one that knows the most about this. And if you  
20 have any detailed questions of about this, she would be a  
21 good person to tap into.

22           Let me give you a rough idea of the timeline.  
23 After this April 15th submission to the Centers for  
24 Disease Control, then in July 1, we would be implementing  
25 the needs assessment. Hopefully, by September 15th, the

1 data would be compiled. And by about mid-October, we'd  
2 have an implementation plan.

3 December is for the first draft of the plan for  
4 review and feedback. And early next year the contracts  
5 for an allocation to the hospitals would be finalized.

6 So we've already fed some information into the  
7 very preliminary planning stages. Ernesto has been very  
8 helpful with me in terms of making sure that the rural  
9 interests are represented in these early stages. As you  
10 can tell, it's going to be a somewhat long and ongoing  
11 process, where we will be actively involved in that whole  
12 effort.

13 It is part of a much larger effort on the federal  
14 government's efforts to ramp up our ability to respond to  
15 bioterrorists incidents. And it really is part of a much  
16 larger effort with regard to anti-terrorism.

17 Any questions on the bioterrorism funding that's  
18 coming down the pike?

19 COUNCILMEMBER GATES: Bud, I think we have some  
20 comment.

21 COUNCILMEMBER RICHIE: Thank you. The funding  
22 that is coming down from the feds, the hospital piece is  
23 being administered by HRSA, and that is what Bud  
24 referenced to Sheryl Starling and the work group. The  
25 focus is on hospital bioterrorism preparedness.

1           The bulk of the funds are CDC administered and  
2 they do fall into those categories that Bud mentioned.  
3 The turn around time for the application is unbelievable.  
4 Kimberly has been helping us with making sure that we meet  
5 all these deadlines in a manner such that we can get all  
6 the okays and approvals, including approvals from the  
7 counties off to the feds by April 15th.

8           If you'd seen this application, they're very  
9 specific about how they want the money to be spent, but  
10 within those particular guidelines, each community is  
11 going to have to do their own assessment as to where they  
12 are.

13          And I know in the conference calls and the  
14 meetings that I participated in, there's a great deal of  
15 sensitivity to the fact that in a rural setting how you  
16 approach bioterrorism and how you pull your community  
17 together will be a little different than the urban areas,  
18 if not a lot different.

19          So right now we're working on the funding and the  
20 kinds of things that we can do within the federal  
21 guidelines and we should -- we will have something out on  
22 April 15th, but your counties have been -- the counties  
23 are an integral part of this. You can direct questions,  
24 if you needed to, to your county health leadership,  
25 because they've all been apart of it. So we're just real

1 anxious to see the final project. It's been a lot of  
2 work, but it's very encouraging.

3 EXECUTIVE DIRECTOR LEE: Okay, thank you, Mickey.

4 Other aspects of the Council's operation, I want  
5 to cover fairly quickly with regard to the grant program,  
6 the critical access program and other things that are  
7 going on. I'd refer you also to the table in the back has  
8 a number of documents that are also rather  
9 self-explanatory about what it is that I'm going to  
10 describe now.

11 With regard to the small grant program, the RFA  
12 for next fiscal year is going to be released on April  
13 25th. It will be distributed by E-mail and regular mail  
14 and will also be available on our web site for  
15 downloading. The application due date for the small  
16 grants will be on June 14th and the copies again are  
17 available in the back.

18 The good news with regard to the rural small  
19 services grant program is that we've been notified by the  
20 State Department of Finance that roughly \$1 million from  
21 Prop 99 funding has been changed from one-time funding to  
22 ongoing funding. So for the time being we don't need to  
23 worry about that funding going away.

24 Unfortunately, the \$3 million, the annual  
25 appropriation for the rural development capital grants

1 program has always been a year-to-year appropriation, and  
2 it was not included in this year's budget because of the  
3 constraints on the general fund. But we have added links  
4 to our web site on alternative federal and philanthropic  
5 funding sources. And copies of those resources are also  
6 available in the back.

7           With regard to contract compliance monitoring,  
8 we've started to conduct site visits to monitor the  
9 contract compliance for both small and capital grants  
10 projects.

11           Contractors will be contacted before a site visit  
12 to their facilities, to set up an interview with the  
13 appropriate contact person.

14           On the rural jobs available service, currently we  
15 have 144 job adds listed in the jobs available database.  
16 And of these 144, 100 are for patient care positions, 11  
17 for ancillary positions, and 33 are for administrative  
18 positions. Fifty-six percent of the 144 total job ads  
19 were placed in northern region providers and 34 percent  
20 were by the central and ten percent by the southern  
21 region.

22           And again, copies of that report are also  
23 available in the back of the room. And I think Dr.  
24 Carlisle is going to talk in just a few minutes here about  
25 the State's efforts with regard to the nursing initiative.

1           Finally, with regard to the critical access  
2 hospital program, I think most of you may be fairly  
3 familiar with this. There is written material on the back  
4 available with regard to the critical access hospital  
5 program. Its main intent is to maintain access to primary  
6 and emergency health care services, and to provide  
7 services that meet community needs and assure the  
8 financial viability of those hospitals through improved  
9 reimbursement and flexible operating requirements.

10           So far ten hospitals have been certified as  
11 critical access hospitals, two hospitals have been  
12 surveyed and are awaiting certification by Region 9 of  
13 CMS, and one hospital that we know of is also considering  
14 applying for certification.

15           With the first actual critical access hospital  
16 survey has been conducted and four other surveys will be  
17 done soon. And a continuation grant application for next  
18 fiscal year will be submitted in early May.

19           Just with regard to specific situations, Gridley  
20 has applied for State designation as a necessary provider  
21 hospital under the program. Their application is  
22 currently under consideration.

23           And Corcoran District hospital is preparing their  
24 application for State designation as a necessary provider  
25 hospital.

1           That is some of my report, unless there's any  
2   questions that anyone has of me about what's going on in  
3   the Council office.

4           Thank you very much.

5           COUNCILMEMBER CARLISLE: Okay. Well, I have two  
6   areas of comment. I want to speak first about the nursing  
7   workforce initiative announced by the Governor several  
8   weeks ago. And, secondly, just comment on the current  
9   status of the Seismic Safety Act Implementation that the  
10   office is going through, at this point, and many of you  
11   are responding to also.

12           First, I do want to say I apologize that I have  
13   to leave the meeting at 10:30 to attend another meeting,  
14   but will be here prior to that.

15           First about the nursing workforce initiative. As  
16   you all know, California is expected to face a deficit of  
17   about 25,000 Registered Nurses by the year 2006.

18           And in recognition of this growing crisis, the  
19   Governor announced the nursing workforce initiative  
20   several weeks ago. And this is a multi-component  
21   initiative, OSHPD, the office is involved in several  
22   fronts.

23           We've been collaborating with our partners at  
24   DHS, the Registered Nursing Board, Workforce Investment  
25   Board, EDD, Health Professions Education Foundation, on a



1 multi-faceted approach to the nursing crisis. And the  
2 Office has actually undertaken in a response on three  
3 different fronts.

4           We've been involved for some time with the  
5 Employment Development Department on a program called  
6 Career Ladders, and, basically, trying to incentivize  
7 individuals who are entering the nursing profession at  
8 some of the lower wrung, such as the nursing assistant  
9 level, to progress upward through the profession. And  
10 culminating, hopefully in receipt of a Registered Nurse's  
11 degree.

12           We've also been active for some time with the  
13 Health Professions Education Foundation in supporting  
14 nurses and nursing students who are in training through  
15 individual grants and loan repayment programs to augment  
16 other stipends, et cetera.

17           And most recently we've actually gotten involved  
18 in trying to develop a mechanism for incentivizing  
19 educational institutions to produce more graduates. And  
20 this is actually a major limitation in California. Our  
21 public institutions are fairly saturated in terms of their  
22 production capability.

23           And, of course, there aren't very many -- there's  
24 not a lot freedom in terms of producing additional  
25 educators in California. And so one of the real issues

1 facing us is how to encourage our educational institutions  
2 to produce more registered nurse graduates. And so we're  
3 working very closely with our partners in government and  
4 outside government to come up with some innovative  
5 solutions. So that's our role in the nursing workforce  
6 initiative.

7           And just finally, I wanted to announce for those  
8 of you who aren't familiar with this, in terms of this  
9 component of the seismic safety act. Of course, the  
10 original legislation says that by the year 2008, hospitals  
11 in the lowest performing structural category, SPC 1 need  
12 to move up to the next category, at least where they are  
13 no longer collapse hazards in the event of a serious  
14 earthquake.

15           Well, the legislation actually allows hospitals  
16 that have extenuating circumstances in terms of the  
17 provision of essential community services that would have  
18 to face closure if they're not able to meet the 2008  
19 deadline, to apply for extensions under this particular  
20 clause in extenuating circumstances with the receipt or  
21 for the provision of essential community services. That  
22 would extend to 2008 deadline to 2013 at the latest.

23           And the Office has just recently issued a code  
24 application notice or CAN as it's known to the industry to  
25 advise hospitals how they actually might want to apply for

1 these extensions.

2           We've also initiated through our web site a  
3 public notification component of this, so that the  
4 communities that are served by these hospitals and others  
5 can note which hospitals have applied for and which  
6 hospitals have received circumstances under this provision  
7 of the Act.

8           We will implement a 45-day period for receipt of  
9 public comment after the receipt of each application  
10 before issuing an approval or denial as part of this.

11           So those are my comments, at this point. I'll go  
12 ahead and pass the microphone back to Bud unless others  
13 have questions of me.

14           Thank you very much.

15           EXECUTIVE DIRECTOR LEE: Well, I think I'm going  
16 to pass it back to Steve.

17           CHAIRPERSON MAYBERG: Are there any other  
18 departments who would like to make brief comments?

19           Mickey?

20           Sandra?

21           I'm we looking at the questions that we have  
22 received, I'm sure we'll all have ample opportunity to  
23 make comments when we get to the roundtable discussion.

24           I'd like to move on in the agenda to the next  
25 presentation about Coalinga State Hospital. I'm trying to

1 figure out how I want to phrase this. Now that I'm a  
2 rural health hospital administrator that we decided to go  
3 ahead and build a facility in Coalinga, in spite of all  
4 the things that you've told me about the difficulties of  
5 running an institution or running a hospital or running a  
6 clinic in a rural area.

7 But we did select Coalinga. It was a very  
8 intense process. It took us three years to find a site  
9 for our facility. And it was a combination of both who  
10 wanted us and where we wanted to go, because this is a  
11 facility for forensic mental health patients or more  
12 specifically sexual violent predators.

13 There were some NIMBY issues that we had to deal  
14 with. In 90 percent of the State, mostly in urban areas,  
15 no one was interested in having our facilities.

16 So we searched long and hard, and I think found a  
17 good marriage for us. But with any marriage there's  
18 always issues that need to be worked out. It certainly  
19 has nothing to do with the city or the location. It has  
20 more to do with the realities of providing health services  
21 in rural areas.

22 And so I'd like to introduce Tom Voss. Tom is  
23 the newly appointed executive director of Coalinga State  
24 Hospital. We hired Tom a few months back, and he's going  
25 to talk to you a little bit about what he's learned, about

1 what we're trying to do, what the issues are, what some of  
2 the challenges are, what some of the successes are in  
3 implementing this program.

4           And, you know, I think for all you, much like I  
5 said, I took this job, as a six-month job of chairing  
6 rural health policy. Little did I think that from start  
7 to finish the planning, financing, construction and  
8 staffing of a hospital would be a seven-year project, but  
9 it is.

10           And we brought Tom on board because we were at  
11 the stage now where it needs daily attention, hourly  
12 attention rather than some of the we'll get around to it  
13 when it's a crisis.

14           So with that, I'd like to introduce Tom Voss.

15           MR. VOSS: Thank you very much. Good morning,  
16 everyone. First, I'd like to thank the Council for the  
17 opportunity to be here today.

18           A little bit about myself. I've been in State  
19 service for about 25 years, primarily in the Department of  
20 Corrections, wherein I had some experience in designing  
21 and setting up programs for health care in the prison  
22 system, as we were expanding from 12 prisons to now, I  
23 think, it's currently 33.

24           So I had a little bit of experience in trying to  
25 get some of these health facilities up and operational.

1 With regard to this facility, Coalinga State Hospital is  
2 going to be a state-of-the-art treatment facility for  
3 sexually violent predators as well as forensic patients.

4           It was designed, as the Director said, over the  
5 past few years. And I have, to the right of me here, some  
6 of the computer drawings of the facility. The drawings  
7 that were done early on in the process. And then an  
8 update of some of the various facility and administration  
9 areas and so forth.

10           It will be a licensed acute psychiatric facility,  
11 joint commission accredited when we're done. It sort of  
12 looks like a prison on the outside, but inside it's very  
13 much a hospital. If you were to see the floor plans and  
14 how it was laid out and the functional adjacencies and so  
15 forth, you'd see very clearly that it is a hospital.

16           There's 1,500 beds altogether. There are four  
17 pods, what we all pods, located around the central core,  
18 support and programing area. These pods contain about 400  
19 beds each.

20           The cost is in excess of \$300 million in terms of  
21 construction. We anticipate hiring between 2,000, 2,400  
22 employees by the time it's fully activated. And we  
23 anticipate an operational budget somewhere between \$120  
24 million and \$150 million annually.

25           The challenges that we've had in this, as the

1 Director spoke to earlier, primarily began with location.  
2 The legislation that allows us to build this facility and  
3 activate it require that we locate it adjacent to a  
4 correctional facility, so that really limited us to about  
5 33 sites throughout the State.

6           The Department of Corrections, the Department of  
7 Mental Health and the Department of General Services  
8 worked together on developing some criteria in the  
9 selection process. And when it was all distilled, it came  
10 down to primarily between two sites, Coalinga and a site  
11 in Imperial County.

12           And when the Environmental Impact Reports were  
13 done, and we looked at the level of community support,  
14 Coalinga was selected as the site. Some of the issues  
15 that we dealt with in that process were things like CDC  
16 baggage in terms of the Department of Corrections built  
17 here, but it really didn't help the community like we  
18 thought it would help the community.

19           So, of course, we had to overcome some of that.  
20 As the Director mentioned earlier, the NIMBY syndrome that  
21 occurs primarily in the urban areas.

22           And then many of the sites, the prison sites,  
23 were unsuitable either because there wasn't enough land  
24 available or they had plans for the land that they did  
25 have available. The final selection was based on the

1 lowest cost in terms of construction, the highest level of  
2 community support, which we received from Coalinga, the  
3 best ability to recruit staff in the area, and a lower  
4 operational cost overall.

5           Another area of concern or challenge that we  
6 faced was overcoming the sexually violent predator stigma  
7 and the issues that the community has with regards to  
8 security. The community concerns primarily evolved around  
9 the potential for escapes, road crews, whether we would be  
10 using this population to go and perform maintenance on the  
11 roads and outside of the perimeter of the facility.

12           They had concerns about transporting these  
13 patients through the community to, you know, access local  
14 emergency room and clinics from time to time. There was  
15 concerns about families of these patients locating the  
16 Coalinga area. And then finally there were concerns about  
17 when the patients were discharged from the facility then  
18 relocating to the Coalinga area.

19           Again, we held extensive meetings with the  
20 community. As you can see, it looks like a prison from  
21 the outside. And we provided them with information in  
22 terms of our perimeter, and how we're constructing it very  
23 much like a prison with the barbed wire around the  
24 outside.

25           We assured them that in accordance with the



1 legislation, the Department of Corrections would be  
2 providing the security perimeter, as well as the access  
3 entrance and exits of the facility will be control points  
4 that will be controlled by the Department of Corrections,  
5 correctional officers and employees.

6           We have currently slated about 160 hospital peace  
7 officers to be on staff and operate inside the fence in  
8 terms of the security there. We assured them that they  
9 would be doing the transports of the patients outside of  
10 the facility if they were ever to go outside of the  
11 facility.

12           We also explained in great detail our training  
13 for all of our employees in terms of security issues and  
14 how we operate the facility in terms of six daily counts,  
15 the lockability of the facility. We talked extensively  
16 about mutual aid in terms of the local police and the  
17 Department of Corrections should anything occur.

18           And, of course, the ongoing badges and other  
19 security systems and devices that we have throughout the  
20 facility, as well as the Citizen's Advisory Council that  
21 sits on these very issues and discussions.

22           The next area of concern is workforce  
23 development. As you know, Coalinga the distance to a high  
24 population pool is not very conducive to hiring large  
25 numbers of people. The significant Registered Nurse and

1 psyche tech shortage that there is throughout the State.  
2 And then we have the underdeveloped local systems, in  
3 terms of primary education centers have low testing  
4 scores, the low level of technical skills of the people in  
5 the community, and then inadequately prepared local  
6 community college type of an environment.

7           This gets into what Dr. Carlisle was talking  
8 about in terms of the Governor's nursing initiative.  
9 We've teamed up with a number of the local people and have  
10 engaged in what we call the central valley health career  
11 and training initiative.

12           And we put out -- or the State has put out about  
13 \$6 million over the next three years to the local  
14 community college, which is West Hills Community College  
15 District, who's in partnership with the Fresno Community  
16 College, Lemoore High School, Fresno Adult School and the  
17 Hanford Adult School, in terms of preparing the  
18 population, getting the adult skills up to get into the  
19 psyche tech schools and so forth.

20           The Department of Mental Health seeded this  
21 project with about a \$650 thousand infusion into the West  
22 Hills Community College to get a psyche tech program up  
23 and going. And those first 45 students are already in the  
24 process of being trained, and they're well on their way to  
25 becoming licensed psychiatric technicians.

1           The next area of concern is the lack of housing  
2 and infrastructure in the city. It's interesting that the  
3 developers want to see the staff come on board and be  
4 available to buy houses. And the people that we're  
5 talking to who we want to come out to work at the facility  
6 are anxious to see that houses are being built, so we're  
7 working with the city and the local council on community  
8 development there to workup a marketing strategy in terms  
9 of marketing the area.

10           We're providing data in terms of our workforce  
11 level, our pay structures. We're working with the City in  
12 terms of stuffing envelopes with job fliers and  
13 informational bulletins. They have a web site that  
14 contains a lot of information about the facility and where  
15 we are and what we're doing. And we're spending a lot of  
16 time in the community talking to the leaders and talking  
17 to the business leaders of the community.

18           We're also working with our labor unions in terms  
19 of them coming up with ideas and assisting and helping us  
20 provide opportunity and notice to people who would be  
21 interested in working there, and talking up how the  
22 schools will improve over time and what the city's plans  
23 are to do that.

24           The other area of concern, of course, is what the  
25 impact of 2,400 employees would have on a community. The

1 increased sewage demands, water demands, the impact on  
2 schools and the other local infrastructure things. The  
3 Department has paid out already \$6.9 million to the County  
4 of Fresno and to the City of Coalinga in mitigation funds,  
5 which have been paid upfront in terms of the impact on  
6 those local areas.

7           And probably the biggest area of concern for most  
8 people is the recruitment. The community expects us to  
9 hire, and that was part of the process all along, they  
10 want us to hire local people. The problem there is  
11 there's a small population base to recruit from and  
12 there's not a lot of skills available in that population.  
13 We have competition from the urban centers around, of  
14 course, long commutes, and the expectation on the part of  
15 community leaders that we hire from the community.

16           What we're doing in terms of trying to get the  
17 ball rolling down the hill on this is that we're providing  
18 local training in the area there for the population to  
19 understand what the State hiring process is like, because  
20 that's often a very long process, and it's very confusing  
21 to people who haven't been involved in it.

22           So we're going to train them on what the process  
23 is with respect to how it evolves over time and not to  
24 give up hope if you don't hear right away.

25           We're saturated in the local community with

1 advertising. We're conducting local hire interviews on  
2 site, once we get this thing going. So it's kind of high  
3 profile. People in the community can see that we're  
4 conducting interviews. There's a large number of people  
5 showing up in the offices that we establish in the local  
6 community there.

7           We, of course, are promoting the Central Valley  
8 Health Care Training Initiative and hoping that adults who  
9 are out looking for a job change or trying to get out of  
10 the agri-based businesses around there into a more  
11 technical field, trying to get them into the adult schools  
12 to increase their skills, build them up and create a pool  
13 to go up into the psyche tech training and the RN training  
14 that will be provided.

15           We're, of course, doing focused recruitment of  
16 professional in and around the area. We're developing a  
17 marketing plan with the City. We're stressing, you know,  
18 the low cost of housing, the low crime rate, the clean  
19 environment in Coalinga, and the local national parks that  
20 are within a commute distance and things of that nature.

21           We're, of course, working with the unions to look  
22 at recruitment incentive packages. It's something other  
23 than just a recruitment bonus at the end of each month.  
24 We're trying to look at other ways of making it attractive  
25 for employees of other departments and so forth to come

1 over to this facility.

2           We're talking of plans about improving local  
3 schools that the City is putting together. And, of  
4 course, we're talking to universities and colleges in  
5 terms of setting up residency programs and internship  
6 programs as the facility gets up and operational.

7           And, of course, an adjunct to our recruitment,  
8 we're looking closely at Telemedicine as a means to obtain  
9 primary specialty services. And hopefully these things  
10 will come to fruition.

11           We have a web site that's up and operational that  
12 keeps people informed in terms of what our status is, not  
13 only construction, but the hiring process and program  
14 development, and I'd welcome you all to take a look at.  
15 It's fairly interesting. They have photographs of where  
16 they are in the construction right now. It's just kind of  
17 grading the land, but as time goes on you'll see the  
18 buildings and so forth come up.

19           Unless you have any questions, that's all I have.

20           MR. HOHENBRINK: My name is Kelly Hohenbring.

21           My question is what has been the impact on the  
22 local hospital that's in that community? Clearly, the  
23 competition for recruiting nurses and workers to your  
24 facility has got to have a major impact on that hospital.

25           MR. VOSS: Well, interestingly enough, I've been

1 contacted by a lot of staff from the Department of  
2 Corrections, Department of Mental Health facilities and so  
3 forth. I haven't received any contact from any of the  
4 local Coalinga hospital employees.

5           One of the things we're trying to do through the  
6 Health Careers Initiative is to train a broad base of  
7 people. I think, there are 60 RNs we have planned over  
8 the next three years, about 500 psyche techs that will be  
9 going through that program. They're expanding it to  
10 include certified nurse assistants, occupational  
11 therapists, recreational therapists.

12           And we're involved in this, not just for  
13 ourselves, but there are a number of those people that  
14 will go through those programs that aren't interested in  
15 work with us, and we're certain that they'll end up in  
16 those facilities. So that program is kind of a tide  
17 that's going to raise everybody's boat. That's our hope.

18           CHAIRPERSON MAYBERG: I can respond a little bit  
19 more to that Tom. One, it was a concern we had that we  
20 would be the, sort of, the 600-pound gorilla and take all  
21 the employees from the other places. And it's turning out  
22 that many individuals really aren't interested in working  
23 in a State Hospital or working with sexually violent  
24 predators.

25           And what it has ended up doing is really given

1 some financial viability and stability to the other health  
2 providers because certainly bringing in a number of new  
3 employees to the area, and then needing to contract out  
4 for all of our specialty medical services allows the  
5 hospital layer to have a more stable funding base and  
6 allows them to recruit in that context.

7           And actually even the folks in Fresno are happy  
8 about this, because they figure any time you start  
9 bringing in a number of professionals, it changes the  
10 critical mass, and it's a little easier to recruit.

11           As all of you know, sometimes its difficult to  
12 bring someone in if they're going to be the only  
13 professional in the area, that they need peer support and  
14 coverage support. And so hopefully we'll be partners to  
15 be able to do that, and we don't get into a situation  
16 where we're competitive with other folks, and we're just  
17 sort of robbing Peter to pay Paul. And it doesn't do us  
18 any good if we have all the nurses and all the docs in our  
19 facility, and then can't have any health care services for  
20 all of our employees.

21           So it's a delicate balance, but it's a great  
22 question, and it's one we looked at early on. And if  
23 you're interested in how we analyze this, we do have all  
24 the documents and the Environmental Impact Report. And a  
25 lot of it had to do with the health professional shortage



1 and look at the analysis of where people are, what the  
2 educational facilities are turning out and drawing  
3 radiuses of 50 and 100 miles of what there is. And so we  
4 have looked at this, but it is a big problem as Tom says.

5 THE COURT REPORTER: Can he come to the mic  
6 please. I can't hear him.

7 CHAIRPERSON MAYBERG: I'll restate it for you.

8 (Thereupon the Mr. Miller asked a question  
9 from the audience.)

10 CHAIRPERSON MAYBERG: I need your name for the  
11 record.

12 MR. MILLER: Ned Miller.

13 CHAIRPERSON MAYBERG: And your question again was  
14 if the State was going -- I didn't hear the end of it, was  
15 going to provide?

16 MR. MILLER: They had talked to some people who  
17 felt the State was going to lease space from them in their  
18 adjacent medal office building, that that would help them,  
19 at least in the initial period, to work with the State in  
20 that way. I just didn't know if that was happening or is  
21 going to happen?

22 CHAIRPERSON MAYBERG: The question was did the  
23 State lease space from the local medical building in the  
24 interim while we're in the process of building?

25 MR. VOSS: What has happened is that the local

1 West Hills Community College District has taken almost all  
2 of the space there that was available. All they have now  
3 is a couple of very small areas. And it's this not  
4 sufficient to hold about the 20 people that we'll be  
5 bringing on over the next few months.

6           So we've looked at alternative sites in town  
7 there. One of them being the former city hall.  
8 Apparently, the county mental health operation they have  
9 going in the City Hall is going to be moving out of there  
10 around August, and that's space may be available for us to  
11 lease from the City.

12           MR. MILLER: Thank you.

13           CHAIRPERSON MAYBERG: Are there any other  
14 questions?

15           Thank you, Tom.

16           And we'll try and keep you up to date on this  
17 because I think the issues that Tom addressed, the issues  
18 of workforce development, workforce availability and how  
19 to maintain a small town and rural character with, sort  
20 of, the huge impact of a \$350 million construction project  
21 and \$120 million payroll present some unique challenges.

22           And it probably will be -- you know, we have  
23 pictures of what the facility is going to look like. It  
24 probably is a good idea for us to get pictures of what  
25 Coalinga looks like now and those of you who have been

1 there. It's a great looking town. It's just sitting in  
2 Pleasant Valley. Hopefully, it maintains its unique and  
3 positive character, that we don't urbanize it too much.

4           So with that, I'd like to go into I think for me  
5 what's the most edifying part of this is the sort of round  
6 table discussion and public comment. We've received a  
7 number of questions dealing with surprise, surprise  
8 workforce and dealing with bed availability, critical  
9 access and shortage of beds service availability, dealing  
10 with funding levels, adequacy of funding levels, dealing  
11 with bureaucratic slowness. As Tom was talking about  
12 people don't understand that the State speed is not  
13 freeway speed getting this done.

14           (Laughter.)

15           CHAIRPERSON MAYBERG: But we do go backwards  
16 well.

17           (Laughter.)

18           CHAIRPERSON MAYBERG: So what I'd like to do is  
19 I've got 15 questions here and that probably at the  
20 conclusion of those, if there's any issues that have not  
21 been discussed, we'll open it up to questions from the  
22 floor.

23           And I think the easiest way is just I'll give it  
24 to whoever is here who I think knows the most about it and  
25 they can, if they would read the name of the individual

1 and question and answer it, we'll go from there.

2 So Mickey you should be sitting closer to me, but  
3 we'll start with the questions.

4 COUNCILMEMBER RICHIE: Actually, I need a mic  
5 stand if we have one.

6 Could we have the two folks who filled out these  
7 cards, since I'm losing my voice, maybe speak to them  
8 rather than have me try to read their writing, which is  
9 not going to work.

10 Is it Jerry Fikes and Nancy Oliva.

11 COUNCILMEMBER GATES: Jerry, can you raise your  
12 hand more time. And Nancy is on the Rural Health Policy  
13 Support for J1 visa waiver alternatives. And, Jerry, is  
14 it Critical Access Hospital?

15 MR. FIKES: That's Correct.

16 COUNCILMEMBER RICHIE: Program that is intended  
17 to offer rural hospitals enhanced reimbursement. Why  
18 don't you go first, Jerry.

19 MR. FIKES: Good morning. I'm Jerry Fikes. I'm  
20 CEO at Mayers Memorial Hospital. We're about 70 miles  
21 east of Redding, and 85 miles west of Cedarville. So  
22 we're a light weight when it comes to being rural in  
23 comparison to some of our other colleagues who are  
24 Desperately rural.

25 My question was we've been encouraged by the

1 critical access hospital process on the federal side, in  
2 discussions with our medical staff, they ask me when is  
3 something like this going to happen on the State side, and  
4 is the State going to reinvent a different wheel to  
5 address the needs of rural hospitals in a way that the  
6 federal program has.

7           And the swing bed program is an example of that  
8 where our Medicare patients -- we're teaching our medical  
9 staff how to handle these patients and what all the  
10 criteria are and when it's a Medi-Cal patient it's big  
11 zero. They don't fit into those cubby holes at all. And  
12 it would be helpful for us to see the State try to model a  
13 program like that after the cause, since it's in place.  
14 If the federal bureaucracy can handle that, then there's  
15 some hope that the State bureaucracy could adapt to it as  
16 well.

17           COUNCILMEMBER RICHIE: So what you're asking for  
18 is if we're working on a program State level for the  
19 Medi-Cal program that looks like or is a cousin to the  
20 critical access hospital program.

21           MR. FIKES: Yes, with the similar premise behind  
22 it that if rural hospitals are going to survive they need  
23 some other reimbursement basis than our urban cousins.

24           COUNCILMEMBER RICHIE: Okay. I'm not aware of  
25 any, but I can check that out.

1           Nancy Oliva from Oak Valley Hospital District.

2           MS. OLIVA: Good morning. Oak Valley is located  
3 in Oakdale in Stanislaus County and the San Joaquin  
4 Valley.

5           We have the sixth largest number of migrant and  
6 seasonal farmworker family members and workers in the  
7 State. Our contiguous county has the fifth largest.  
8 Merced county our other contiguous county has a similarly  
9 large population of seasonal and migrant workers.

10           In the last four years in our district service  
11 area which covers 400 square miles of mostly field and  
12 orchard crop farms, four -- actually five of the nine  
13 physicians primary care physicians we have recruited have  
14 been J1 visa waiver recipients.

15           They have come to replace physicians, primary  
16 care physicians who have left the area, who have died or  
17 who have retired. As most of you probably know, there  
18 aren't a huge number of primary care physicians scrambling  
19 to work in certain parts of the central valley.

20           And, again, I probably don't need to remind you  
21 that our central valley counties probably produce about  
22 half the agricultural product, which is a multi-billion  
23 dollar product every year in California. So our  
24 agricultural workers are in low-income processing plant  
25 workers produce a good portion of the world's food and our

1 nation's food and our state's food.

2           We can't provide care for them as it is, and  
3 we're certainly not going to be able to provide care for  
4 them in the absence of international medical graduates.  
5 We can't meet the demand that exists now. And I'm sure  
6 most of you are familiar with the recently published  
7 California agricultural worker health survey. It's very  
8 clear that a number of agricultural workers needs again  
9 aren't being met by the current system, if we reduce the  
10 number of providers available to that population, now,  
11 which will happen. It is happening, because of the loss  
12 of the recent USDA announcement that they will not sponsor  
13 J1 visa waiver applicants.

14           I think we're going to further imperil the health  
15 of our workforce. And that may impact our agricultural  
16 work product in simple terms.

17           So, again, I know this is not news to you, but I  
18 would appreciate any kind of creative problem solving  
19 fairly rapidly that you can do for us, those of us in  
20 agricultural counties like Stanislaus, to facilitate the  
21 recruitment of international medical graduates one way or  
22 the other.

23           Thank you.

24           COUNCILMEMBER RICHIE: I'm writing and talking  
25 and reading all at the same time.

1           I know from years of discussion with this group  
2 and many other groups that the issue of workforce for the  
3 migrant farm workers and seasonal workers, the shortage of  
4 workforce, medical workforce in the central valley is an  
5 ongoing problem. And I do see a lot of interest brewing  
6 just within the last couple of years that I've never seen  
7 before, partially to your advocacy, I'm sure, both with  
8 the foundations, with the Department, personal interest on  
9 the part of our director, Dr. Diana Bonta, in working with  
10 both Mexico and the receiving communities. I've heard her  
11 speak so often of working with receiving communities, and  
12 sending communities, as far as the health concerns of the  
13 migrant workers are is a burgeoning issue.

14           And I will be bring this back, obviously,  
15 learning of the -- personally learning more about the J1  
16 process and seeing what we can do to pull things together.

17           I guess I'm seeing this in steps, in maybe little  
18 steps rather than big steps or one program that solves a  
19 number of things, initiatives in the central valley, that  
20 I know the south part of the central valley is working on  
21 in public health and in the workforce.

22           So I guess I'm encouraged, but when you go home  
23 and you see your patient load and the lack of qualified  
24 medical personnel, it becomes overwhelming.

25           So thank you so much for your comments. And I



1 will take them back and definitely work together on the  
2 many ways that we're going to eat away at this problem.

3 Thank you, Nancy.

4 CHAIRPERSON MAYBERG: You have another J1 there.

5 COUNCILMEMBER RICHIE: Another J1. Gerald Starr,  
6 Interim CEO Sierra Kings District. That's a familiar  
7 name. Help manpower shortages physicians, J1, nurses and  
8 others.

9 MR. STARR: Should I cover all of those?

10 COUNCILMEMBER RICHIE: Sure.

11 MR. STARR: I just have a couple of questions  
12 here, that some might be directed to Dr. Carlisle.

13 Gerald Starr, Sierra Kings District Hospital.

14 J1 has been mentioned and just to increase the  
15 temperature on that a little bit on that concern, and ask  
16 you, as you review the program, the J1 program visa  
17 program under USDA, and, frankly, under the, what they  
18 call, the State 20 program, is a very onerous,  
19 bureaucratic processes. It's the most expensive, onerous  
20 process you could go through to document advertising  
21 trying to get an American-born physician.

22 You know, I would not, as a hospital  
23 administrator, go to the J1 program unless I had to. To  
24 go through that whole process to recruit a physician, to  
25 go through the Government process of filling out all of

1 those things is ridiculous. Somebody needs to think  
2 outside the box and how you get those people moving  
3 forward.

4 Another health shortages area, I would ask for  
5 very strong support for the tax credit for physicians  
6 willing to serve in rural areas, but would urge you to  
7 consider extending that credit to health professionals who  
8 work full time in rural areas, nurses and lab techs would  
9 be a good example, also Registered Nurse practitioners.

10 And on the subject of bioterrorism, you better  
11 interface health profession shortages with that issue, is  
12 one of the recent commentaries in an editorial page in the  
13 newspapers said pumping millions of dollars into  
14 bioterrorism to take patients to emergency rooms that are  
15 under served because of lack of staff.

16 COUNCILMEMBER RICHIE: Absolutely.

17 MR. STARR: And you need to work on that.

18 Thank you.

19 CHAIRPERSON MAYBERG: Kelly.

20 MR. HOHENBRINK: Kelly Hohenbrink with Sierra. My  
21 issue as CFO of Sierra Kings District Hospital is merely,  
22 I've got an AR with the State. I've got to collect it.

23 The State owes us about three-quarters of a  
24 millions dollars. Half a million sitting in our 2001 cost  
25 report. Normally, that's not an issue, but the issue

1 comes down to it's all rural health. This policy change  
2 going to PPS for rural health reimbursement has us in a  
3 little bit of a bind. We started three clinics in,  
4 effectively, July 1 of 2000 or in the 2001 Period. They  
5 don't have the '99 or 2000 base years in order to get a  
6 rate.

7           There seems to be a lot of confusion when I talk  
8 to audits investigation as to what our rate should be,  
9 when should I expect to get a rate for these clinics, and  
10 it's really impeding our ability to plan for the future.  
11 It also impedes our cash flow, because I've got a 2001  
12 cost report sitting out there with a substantial amount of  
13 money for our size hospital.

14           My other issue, other component of our receivable  
15 is the -- we have about a quarter of a million dollars due  
16 just on the 30 percent increase promised on Medi-Cal  
17 outpatient fee schedule. I know that there is a lot of  
18 discussion on getting that paid to hospitals, but we  
19 haven't seen it, and it would certainly help many of the  
20 small rural providers, getting that executed and getting  
21 paid.

22           So my real issues are what can we do about  
23 helping the audit investigation department figure out how  
24 to get the rates set for rural health clinics, especially  
25 hospital based rural health clinics.

1           COUNCILMEMBER RICHIE: The PPS rates for the new  
2 clinics, I think, is one of the tougher issues that we've  
3 had to tackle in going from cost based reimbursement to  
4 PPS. Kelly, if I could have your card, I'll see what I  
5 can do to walk this through for you, and see what we can  
6 do in the interim, at least to get things moving. I'll  
7 talk with our A&I folks and Medi-Cal folks on it, because  
8 we realize that with the switch over, you're right, based  
9 on previous cost reports, if you're brand new, we've  
10 thought of 101 ways to try to come up with something, and  
11 its really quite difficult.

12           But at the same time, we don't want to leave you  
13 completely in the lurch, so let's see what we can do on  
14 that.

15           Regarding the 30 percent on the outpatient,  
16 Kimberly maybe can you help me. I don't recall whether  
17 that's current year or budget year. It might be budget  
18 year. So I mean it's in the budget, and it's part of the  
19 settlement.

20           COUNCILMEMBER GATES: I'm A little foggy on  
21 whether or not it's current year or budget year.

22           COUNCILMEMBER RICHIE: Kelly, when you give me  
23 your card, I'll find out which it is. I think it's budget  
24 year and that might be why you haven't seen it yet.

25           COUNCILMEMBER CARLISLE: I just wanted to respond

1 to Jerry's question. With the question first, you  
2 mentioned tax credits for work in rural areas. Could you  
3 elaborate on that, because I'm frankly not really familiar  
4 with the tax issue.

5 MR. STARR: My feedback comes from a legislative  
6 representative -- my feedback comes from Kelly who  
7 participated as a legislative representative ACHT. They  
8 discussed the support of certain legislation that's been  
9 submitted, and one of those was tax credits for physicians  
10 serving in rural areas.

11 And when that report was given to our board, our  
12 board jumped on it immediately, don't think only of  
13 physicians. We've got a lot of needs. And put us on a  
14 level table with the urban hospitals, especially for  
15 rurals who are competing for folks who drive 35 or 40  
16 miles to work in an urban hospital, instead of the rural  
17 hospital. It could make a difference.

18 COUNCILMEMBER CARLISLE: I should mention that we  
19 do have one program that you probably are familiar with  
20 already, which is the Health Professions Education  
21 Foundation, which does provide some loan --

22 MR. STARR: For Registered Nurse practitioners?

23 COUNCILMEMBER CARLISLE: Not specifically nurse  
24 practitioners, yes.

25 MR. STARR: I'm familiar with that a little bit.

1 We looked into it, and found out that it was just as  
2 financially onerous on the employer, on a hospital that  
3 has cash flow issues, as well as just as complicated as  
4 the J1 visa.

5 COUNCILMEMBER CARLISLE: For those of you who  
6 aren't familiar with the Foundation, you may want to look  
7 at our web site to learn more about it, but it does  
8 provide loan repayment support, scholarship support in  
9 return for service in underserved areas in California, and  
10 I think has placed recipients in approximately, at least  
11 48 if not 50 counties in California, but thank you for  
12 those comments, and maybe we can talk some more about  
13 them.

14 CHAIRPERSON MAYBERG: Raymond Marks.

15 MR. MARKS: I'm Raymond Marks, CEO of Seneca  
16 Health Care District, which is in Lake Almanor, Chester,  
17 California, community 2000.

18 This is kind of a public comment, perhaps a  
19 little bit out of frustration. Two issues, nursing  
20 ratios. How we can pass a nursing ratio in a State when  
21 we don't have nurses is beyond me.

22 And two, I have a ten-bed hospital. My census  
23 usually runs less than six, but on occasions I get that  
24 7th, 8th patient. According to the new nursing ratio, if  
25 I bring on that 7th or eighth patient, I have to add three

1 nurses, one around the clock.

2           They don't even live in the community. So it's  
3 an interesting challenge. So with regard to that, are  
4 there any plans to carve out the rural health facilities  
5 with regard to this particular issue. That's one.

6           And the other one is a seismic thing. And  
7 sitting here today I can't help wonder what happened to  
8 us, as a State. I mean, I really appreciate what's going  
9 on in Coalinga. I think it's wonderful. I've been in  
10 Coalinga. I've run a health facility in Coalinga, but  
11 \$350 million. For one tenth of that amount, you could  
12 build a brand new rural hospital in over a dozen  
13 locations. For one-third of one percent, I could have a  
14 new hospital for what the State is spending in Coalinga to  
15 people that don't pay taxes.

16           What happened to our senior citizens that are  
17 retiring to these outward areas? We have a definite  
18 challenge. I mean, the extensions are great 2008 and  
19 2013, but zero from zero is still zero. If we don't have  
20 the money to build, then the extension is kind of a moot  
21 point.

22           So it's a frustration. I mean the state  
23 hospitals, UC Davis you can spend a billion dollars to  
24 retrofit. We're districts who are a division of the  
25 State, but nobody has come up with any money for us, and

1 that's my frustration.

2 COUNCILMEMBER RICHIE: On the nursing ratios,  
3 it's my understanding that beyond the first documents that  
4 were released the first announcements, that there's other  
5 pieces of the how-to's that's coming out, don't quote me,  
6 but I think it's the middle of April or May. And I think  
7 a lot of the answers of situations such as yours might be  
8 in those documents.

9 If you give me your card, I'll see if I can give  
10 you some harder dates on that, since it's been a little  
11 white since I've been briefed on it. There,  
12 understandably, are all kinds of questions about  
13 circumstances, when the ratios fit, when they don't. And  
14 not all of those are smoothed out yet with the "i's"  
15 dotted and the "t's" crossed. It's going to take some  
16 time.

17 But, again, the fuller document, I think, is  
18 coming out this spring some time and may address some of  
19 those.

20 Thanks.

21 CHAIRPERSON MAYBERG: Judilee Smith.

22 MS. SMITH: Yes, good morning. I'm from Lompoc  
23 Health Care District, which is on the central coast about  
24 an hour north of Santa Barbara.

25 And, you know, our problem is also in recruitment



1 of nurses. We've had zero luck in working with the INS  
2 and the Department of Justice in bringing RNs from the  
3 Philippines to the U.S. They have denied their  
4 applications stating that we could fill our position with  
5 a two-year RN.

6 And the dilemma is that, you know, the scope of  
7 practice for an RN is the same no matter what your years  
8 of education are.

9 Also, on the nurse ratio, in talking with the  
10 director of nursing at our facility, it would be near  
11 impossible to meet those standards in our emergency  
12 department, and we would have to close services to people  
13 in our facility in our area.

14 Thank you.

15 CHAIRPERSON MAYBERG: I think we'll continue to  
16 hear a lot about nursing shortages. And that is one of  
17 the reasons that the Governor has identified nurse -- I  
18 think we'll continue to hear a lot about nursing  
19 shortages. And this is one of the reasons the Governor  
20 has identified an initiative about the nursing shortage  
21 issue, the one that Dr. Carlisle talked about.

22 But I think the more information you give us  
23 here, the more it helps us support pushing that initiative  
24 more expeditiously.

25 Vic Biswell.

1 COUNCILMEMBER RICHIE: Steve? Dr. Mayberg?

2 CHAIRPERSON MAYBERG: Yes.

3 COUNCILMEMBER RICHIE: Could I ask the woman who  
4 just spoke if I could have her business card?

5 MS. AVERY: I'm actually not Vic Biswell, but I  
6 put that card in because he was going to be a little bit  
7 late, so I'll just play his role. I'm Sharon Avery with  
8 the Rural Health Care Center.

9 It has to do with a critical access hospital.  
10 And in reference to what Jerry was saying, in years past  
11 we've tried hard to get the State to play in that program  
12 at the same level as the feds. I mean, at the federal  
13 level they recognize the problem of very, very small  
14 isolated, rural hospitals, and the fact that they're  
15 closing, and leaving thousands of square miles without any  
16 access to care.

17 So that's what the program is supposed to  
18 address, and so far California hasn't been interested in  
19 doing that.

20 This year is not a good year to ask for that,  
21 with a \$14 billion deficit, so we're not. What we're  
22 asking for is a technical bill, AB 2217, Aanestad. That  
23 the conditions of participation for Medicare for critical  
24 access hospitals are very straightforward. All critical  
25 access hospitals across the nation meet those, in order to

1 be certified.

2           In California, however, Title 22, in some cases,  
3 are more stringent than the conditions of participation.  
4 And the bill asks for those Title 22 issues to be waived  
5 when they conflict with the federal conditions of  
6 participation. So I ask the Department of Health Services  
7 to please support that bill.

8           And on the J1 visa just real quickly, really the  
9 request to the State is each State can, I think, handle  
10 about 20 applications. The State stepped up on February  
11 28th, and I know processed ten, but the field doesn't know  
12 it. And they need to know who to contact, how to get  
13 those applications in. Many people were in the very  
14 in-stages of doing their J1 visa applications, when the  
15 USDA said we're not going to do this anymore.

16           So help those folks, at least, and let people in  
17 the field know how to send those applications in for  
18 processing.

19           COUNCILMEMBER RICHIE: Sharon, if you would send  
20 me, copy me whatever letters and background pieces you  
21 have on the Aanestad bill, I'll make sure that our ledge  
22 people get them as well as the director and others.

23           Regarding J1, from my brief discussions with our  
24 rural division -- not a division, I get the categories  
25 mixed up still after two and a half years, it's big

1 department.

2 Our rural programs in our primary care and family  
3 health division, they are getting some of the USDA  
4 applications. So the word is getting out, but I will  
5 definitely take that back, be assured.

6 MR. HOHENBRINK: Can I ask a quick question. How  
7 many of the slots are available for J1 visa applications?

8 COUNCILMEMBER RICHIE: You mean, generally,  
9 annually my understanding is 20, unless someone has better  
10 information than I do.

11 MR. HOHENBRINK: Do you think that's an adequate  
12 amount?

13 COUNCILMEMBER RICHIE: It's a federal program. I  
14 mean, it seems like a real tight squeeze to me knowing the  
15 needs that are out there, but it's not the State's  
16 program.

17 MR. HOHENBRINK: I would think this room would  
18 consider that that number is way too small and it needs to  
19 be much larger.

20 COUNCILMEMBER GATES: What number, out of pure  
21 curiosity?

22 COUNCILMEMBER RICHIE: Take a shot at it, you  
23 brought it up.

24 MR. HOHENBRINK: A thousand.

25 (Laughter.)

1 COUNCILMEMBER GATES: Okay 21 from 1,000 or to  
2 1,000.

3 COUNCILMEMBER RICHIE: Maybe they'll split the  
4 different with us.

5 CHAIRPERSON MAYBERG: I have a question, how many  
6 of you here in the room have used a J1 visa?

7 (Hands raised.)

8 CHAIRPERSON MAYBERG: So we have 20 already in  
9 the room. So I think one of the things we're seeing is  
10 it's much -- the use is much more prevalent than one would  
11 expect that 20 would be able to respond to.

12 Would that be an accurate summary, since we have  
13 25 people who already use them?

14 COUNCILMEMBER GATES: And 21 slots.

15 CHAIRPERSON MAYBERG: And 20 slots. And you  
16 represent probably a very small percentage of the rural  
17 providers.

18 So I tell you that was a good visual.

19 MS. OLIVA: I'd like to reiterate what Kelly just  
20 said, 20 really is -- Nancy Oliva from Oak Valley Hospital  
21 District. Twenty is a drop in the bucket. Remember, we  
22 have a very rapidly growing State. And certainly in my  
23 county in which there are now almost 500,000 people,  
24 mostly, again, linked to the rural economy.

25 Our population has grown 20 percent in ten years.

1 We have a medical brown out. There are physicians leaving  
2 the State. Our physician to population ratio is much less  
3 desirable than it should be, so we're operating with a  
4 whole lot of restrictions as it is. I would say, again,  
5 at least 1,000 definitely, maybe 500. That would be a  
6 nice place to start.

7 CHAIRPERSON MAYBERG: Thank you.

8 MS. AVERY: And it's not just a rural program,  
9 this is in inner cities as well. I don't have a handle on  
10 the demand there.

11 CHAIRPERSON MAYBERG: As Sharon said, it's not  
12 just a rural program. It's a inner-city issue also, and  
13 it speaks to workforce shortage.

14 Judy Shaplin.

15 MS. SHAPLIN: Good morning. Thank you for the  
16 opportunity to speak before you. I am Judy Shaplin. I'm  
17 with Mountain Health and Communities Services out of San  
18 Diego. We're one of those rural areas in a metropolitan  
19 area that have some significant problems of even being  
20 recognized.

21 There are a few issues that I'd like to bring to  
22 your attention. Primarily, and not in any particular  
23 order, except for priority, because they're all urgent,  
24 one of the ones that we've really been trying to deal  
25 with, from our perspective as an agency, is the budget

1 impact that will happen come July 1, when there's no  
2 budget to be signed.

3           We are still grappling with the fact that the  
4 budget was not signed on time last year. The cash flow  
5 implications we barely survived. If it happens again this  
6 year, which all indications say that it will, I don't know  
7 if we'll be here. And I don't think we're the only ones  
8 across California in rural areas.

9           The cash flow from the State all of our State  
10 funding, Medi-Cal, CHTP, all -- everything that comes  
11 down, large rural grant stops July 1. It's only the past  
12 accounts receivable that we will get. That will not carry  
13 us through.

14           The only thing that saved us last year was the  
15 county continued to provide funds through the contracts we  
16 have with the county. We have been told by the CAO's  
17 office out of San Diego, the County will not pay on County  
18 contracts when the State budget is not signed on time.

19           I have already begun layoffs. I've laid off  
20 three providers, physicians, physician's assistants. We  
21 have closed down chronic disease management access. This  
22 is in a rural area of 950 square miles. We service 16  
23 small communities. We do not have a hospital. We do not  
24 have a pharmacy.

25           This is a truly enormous impact. And everyone

1 needs to understand access to health care is our primary  
2 mission.

3           The PPS payment that has not been put into effect  
4 for rural health for cost reimbursement, we were counting  
5 on this all year long. We're still outside. Nobody has  
6 said when this will happen.

7           The retroactive to January 1st of 2001, if that  
8 is paid, some time before June, that might help. It  
9 might. But the question is why hasn't it been done.  
10 It's been enacted, and I'm not the only rural health  
11 clinic who is desperately looking for this. It is a  
12 difference of about \$20 per visit for us. That's a huge  
13 increase.

14           The other thing is the CHDP potential program  
15 going away. With the Healthy Families the expansion with  
16 no money for outreach programs is attached to that. We  
17 have a county contract for outreach. We have 12 outreach  
18 workers that will sunset June 30th.

19           We put over 6,000 families into the Healthy  
20 Families program in two and a half years. It has taken an  
21 enormous of amount of resources and effort to begin the  
22 program to stop June 30th. And then with the expansion  
23 going on, then say, oh, we need to have outreach programs  
24 again, and then the recreation of programs are already in  
25 existence makes no sense.



1           And if you're going to expand one program, don't  
2 defund another. You have to look at cause and effect of  
3 this.

4           The mental health, this issue, has been coming up  
5 again, the marriage family therapist cannot be billed  
6 under a community health center for Medi-Cal  
7 reimbursement. If they're outside of the community health  
8 center, they can reimbursed for Medi-Cal. I think that we  
9 need to look at this mechanism, LCSWs which is the only  
10 one that can be reimbursed besides psychologists are  
11 virtually nonexistent in the rural area.

12           We have been recruiting for over a year and a  
13 half. And there are some rural areas that have been  
14 recruiting over five to six years for an LCSW. The  
15 marriage family therapists are more readily available.  
16 They're not easily available, but more readily. Help us  
17 have the mechanism to provide the services that are  
18 desperately needed in this area, so that we can combat the  
19 drug and alcohol issues, the domestic violence, the child  
20 issues that we have.

21           J1 visa, we have a medical director under J1  
22 visa. The program is onerous. I was shocked at figuring  
23 out how much it cost us, the time that was spent. It took  
24 us one year to go through the paperwork and have this  
25 physician in. He's Board Certified Internal Medicine, and

1 Board eligible pediatrician. In a rural area, he was a  
2 Godsend. There's 15 in San Diego county who are duly  
3 boarded like that.

4           It is an enormously valuable asset. I was in  
5 Washington D.C. on rural policy issues conference a couple  
6 weeks ago, March 2nd, when we found out about the J1 visa  
7 program. But the question was asked of the legislative  
8 offices, we're not sure about the people who already are  
9 approved. Not only have they done away with the program,  
10 but the question came up, we're not even sure if the ones  
11 who are approved are going to be retained. That's a  
12 devastating thought, since, you know, we're in the six  
13 months of this five-year process.

14           The other medical or executive director I was  
15 with out of Borrego Medical Center, they have six months  
16 left for their J1 visa. It impacts not only the  
17 agricultural in central and northern California, it  
18 impacts everyone in rural, and, as Sharon said, in the  
19 inner cities.

20           COUNCILMEMBER RICHIE: Judy, what do you mean by  
21 six months left on their J1 visa?

22           MS. SHAPLIN: The agencies, the organizations and  
23 the physician sign a contract with each other, and they  
24 have so many years that they have to provide services in  
25 the health personal shortage area. So that's what it is,

1 their contract period is almost up. We're only six months  
2 into our five-year contract.

3 The drug and alcohol issue, and I apologize for  
4 taking up all your time.

5 CHAIRPERSON MAYBERG: Yeah, you are going to have  
6 to speed up little bit, because we've got a lot of people  
7 who do want to talk.

8 MS. SHAPLIN: Drug and alcohol, I'm just in the  
9 process of doing medical reimbursement for drug and  
10 alcohol counselor. I was surprised to find the  
11 application to be reimbursed for Medi-Cal is the same  
12 application I filled out for Title 22 certification, but I  
13 have to go all the way through the process again just to  
14 reimburse Medi-Cal for drug and alcohol counseling.

15 I really think the Departments need to talk to  
16 one another. If you're already a Medi-Cal provider, why  
17 are we duplicating and recreating the same steps.

18 The bioterrorism, the border issues are across  
19 the Board. I appreciate the fact the hospitals need the  
20 planning money, but the clinics also, especially those  
21 clinics who have no hospitals in the area.

22 We are a border State, two of my clinics are  
23 right on the border. We were infamously I in the national  
24 news while back with the tunnel between Mexico and  
25 Boulevard. Boulevard is in our area.

1           We do have this conduit between this. We were  
2 awarded money for training for our volunteer fire  
3 departments in north and east county. And now there's  
4 some confusion that incorporated areas now mean rural in  
5 San Diego county, because they would like a piece of that  
6 money.

7           I really appreciate your time and energy  
8 listening to all of this. You know, we'd like to bring  
9 you solutions, but I also want to share some of the  
10 peoples that we have.

11          Thank you.

12          CHAIRPERSON MAYBERG: Thanks, Judy. I can  
13 respond to a couple of those. The issue of the budget  
14 being signed on time is critically important to all of us.  
15 And it really behooves you to let your legislators know  
16 the impact of the budget stalemate, what it means in real  
17 terms of people not being served, people not getting paid,  
18 and it has the most impact on small businesses and on  
19 individuals.

20          And we in Sacramento need to be reminded of that.  
21 So start working on that issue right now. Don't wait till  
22 June 20th to say do something. Let people know as they  
23 move forward that they need to move quickly.

24          I think we've heard a couple issues about payment  
25 of the rate increase. And, Mickey, I think we're going to

1 have to look into that and see what the status is on that,  
2 that cash flow is an issue.

3           There are two questions about Medi-Cal, one about  
4 alcohol and drug, and one about mental health.

5           First on the mental health, there's  
6 consolidation. And the way the law is written actually  
7 the only people who can provide Medi-Cal services are  
8 licensed psychologists and physicians. LCSWs cannot  
9 provide those services, or MFTs, or a certified clinic can  
10 supervise those, in that your local mental health program  
11 can certify you as a provider, but as an individual only  
12 those two disciplines are eligible for services.

13           So part of it, I think, has to do with the whole  
14 issue of utilization review and quality assurance and  
15 approval.

16           And the same is true for the drug and alcohol  
17 system. Part of why you go through a parallel process, we  
18 need to streamline that process, is that we need to make  
19 sure that people who are providing services are skilled in  
20 those particular services, that too often people sometimes  
21 expand their concept of what their capabilities are, in  
22 that we want to make sure that people who provide drug and  
23 alcohol services have skills in substance abuse services.  
24 People that provide mental health services are trained and  
25 have the requisite background and so that's why you have a

1 parallel processes.

2           The other thing you need to know about both the  
3 mental health and drug and alcohol system is that their  
4 allocations are capped. It's not an entitlement, and so  
5 there's only a finite amount of money. And so I think  
6 almost all areas target particular groups for services.  
7 And more often than not the target tends to be, in  
8 certainly the mental health system, persons with serious  
9 mental illness or serious emotional disturbance, and  
10 much to the chagrin of folks who have issues that are not  
11 as complex or demanding, but certainly need and benefit  
12 from treatment.

13           COUNCILMEMBER SHEWRY: I wanted to respond on the  
14 Healthy Families outreach issue. The Healthy Families  
15 program does anticipate expanding to cover the parents,  
16 the uninsured parents of children enrolled in the program  
17 sometime in the next budget year.

18           The community based outreach is going to  
19 continue. There is no cut proposed in that. The \$12  
20 million in contracts that the Department of Health  
21 Services, administers that is proposed to continue, as is  
22 the application assistance fee, which is paid when a  
23 trained community member helps a family enroll.

24           What was proposed to be cut is there won't be any  
25 media advertising for the parental expansion. When the

1 administration looked at how to save money in next year's  
2 budget, it was felt that the media campaign was the first  
3 thing that was able to be taken away. We wanted to make  
4 sure that the parents could enroll and that the  
5 person-to-person outreach stayed funded. So those are  
6 proposed to be retained in the budget, and the Legislature  
7 is looking at that as they go through the priorities.

8 CHAIRPERSON MAYBERG: Thanks, Sandra.

9 Don Larkin.

10 COUNCILMEMBER RICHIE: Dr. Mayberg, could I speak  
11 to her Bioterrorism issue briefly?

12 CHAIRPERSON MAYBERG: Yeah, but we do need to  
13 move on.

14 COUNCILMEMBER RICHIE: Okay, just to let you  
15 know, we've been hearing that HRSA had bioterrorism money  
16 for the clinics. But we haven't heard any details, and  
17 I've tried to find out.

18 What I think that we're hearing now is that it  
19 would be in the next federal fiscal year, but we're just  
20 not getting clear information on that.

21 As far as the assessment is concerned, that will  
22 be a countywide assessment, providers of all types will be  
23 included in that. There's been special attention given, I  
24 know, within the Department to the border communities and  
25 the issues with Mexico. We've got our fingers crossed

1 that maybe we'll get some specialized federal money for  
2 that, but we just don't know, at this point.

3 So the Mexico-California bioterrorism issues are  
4 very much a concern and are under discussion and taken  
5 really quite seriously.

6 CHAIRPERSON MAYBERG: Don Larkin.

7 MR. LARKIN: Good morning. My name is Don Larkin  
8 I'm the CEO of San Gorgonio Memorial Hospital in Banning,  
9 California.

10 I'd like to take just moment this morning to  
11 express some concern and also pose a couple questions  
12 regarding the LSHPD acute hospital construction permitting  
13 process.

14 My hospital has been working for over two years  
15 to complete a small addition, which is replacing our 50  
16 year old obstetrical unit. This was, in addition, made  
17 possible by donations from many individuals in our  
18 community, organizations, the county and several large  
19 foundations.

20 So we have a limited budget, certainly. That  
21 budget was developed in the original estimates of what the  
22 projected would be.

23 We hired a qualified architect. We spent well  
24 over a year designing the project, looking at Title 22,  
25 Title 24 to ensure that we would meet those standards. We



1 then submitted the detailed drawings to the Department for  
2 approval. That process took a little over six months and  
3 did result in some changes in the original plans, which  
4 was certainly appropriate.

5           Once that process was completed, we took the  
6 project out for bid. We were able to hire a contractor  
7 and begin the process. It was estimated it would be a  
8 ten-month construction process. It's now in the 27th  
9 month. And a great deal of the delay has been caused by  
10 things we've had to change once the process of  
11 construction was begun.

12           These changes were requested by the field  
13 representatives, both Fire Marshal and OSHPD  
14 representatives, and have resulted in a large number of  
15 change orders having to be issued to the contract. In  
16 fact, we've got about a 20 percent overrun right now,  
17 which because of the nature of the funding has used up all  
18 the money, which was allocated for new equipment for this  
19 facility.

20           Therefore, we hope we're going to finish the  
21 process in about two to three weeks and then begin the  
22 licensing process. But to do that, we're going to have to  
23 lease the equipment now. And that's going to cause an  
24 additional financial burden to an already financially  
25 stressed facility.

1           My point is, why can't we develop a process for  
2 this, that once the plans have been submitted and gone  
3 through the lengthy approval process, we can depend upon  
4 that approval to go ahead and build our project, and not  
5 look at a lot of field changes as we're going through it,  
6 which become very costly.

7           There are contractors that won't touch an acute  
8 hospital project because of these changes. There are also  
9 contractors that plan on making a great deal of money  
10 because of changes that will be required through this  
11 process in acute hospital construction.

12           So that's the first question, what can we do to  
13 make this a better process? What can we do to assure  
14 facilities who have gone through the process of getting  
15 their plans approved, that they can build under those  
16 plans and won't have major changes made while they're  
17 under construction?

18           The second concern I have is we're looking at  
19 seismic retrofits to almost all of the facilities, I  
20 suspect, in this state, are those that won't end up  
21 closing. What are we going to do with this type of  
22 process as we're going through seismic retrofits. We've  
23 heard earlier testimony, and I think we all concur with  
24 that, they're just isn't the money to do it today. And if  
25 we're adding this type of overrun to those processes, how

1 are we going to make that work?

2 My question is can the system be modified so that  
3 as we move into these critical periods in the future of  
4 construction, we can depend upon approved plans to be used  
5 to build our projects or complete or projects and not go  
6 into these huge costs overruns.

7 Thank you.

8 COUNCILMEMBER CARLISLE: Thank you, Don for that  
9 question. This is Dave Carlisle, OSHPD Director.

10 I can't personally respond, I think, directly to  
11 a lot of the detail implicit in your question. But from  
12 what I do understand about the process, part of the reason  
13 that there is this iterative component is that often times  
14 changes lead to other changes that have to be reviewed and  
15 approved subsequently.

16 But today, we do have Kurt Schaefer here who is  
17 our deputy director in charge of the Facilities  
18 Development Division. And maybe you might want to speak  
19 to Kurt after the meeting or some more specific responses.  
20 I know that everyone is struggling with implementation of  
21 the Seismic Safety Act and changes, retrofiting  
22 requirements, and we're trying to streamline our processes  
23 so that we can be as responsive as possible to the  
24 facilities that have to make these changes.

25 We're aware that this is a challenge for the

1 facilities. We're in the process of bringing on  
2 additional staff for review of submissions and things like  
3 this to address the situation.

4 MR. GUNTHER: Charles Gunther, Eastern Plumas  
5 Health Care. We just completed or are attempting to  
6 complete, have occupied but having closed the file yet  
7 with OSHPD, on a new wing on our hospital that was  
8 originally budgeted for \$2.7 million and nine months of  
9 construction. It's taken 25 months and \$4.5 million.

10 Having dared to undertake this project might be  
11 the demise of our facility by virtue of the cost overruns,  
12 the delays, the lost revenue, et cetera. We've had  
13 considerable discussion with the Department. I want to  
14 thank the Department for listening to our concerns and  
15 Kurt Schaefer, in particular, for attempting to find some  
16 solutions to this process.

17 But I do want to emphasize that it is a critical  
18 issue for small rural hospitals. I think too often we  
19 have inconsistencies between regions and interpretation  
20 and applications of codes. We have extensive delays in  
21 the construction project while we attempt to get  
22 clarification. I know Kurt has worked on a process to get  
23 more timely response to appeals of field decisions. I  
24 think that would be extremely helpful.

25 But I would hope that the Department would be

1 particularly sensitive to the plight of small rural  
2 hospitals who have really, in these cases where we've  
3 attempted to do construction projects and implement  
4 seismic improvements. We have stretched ourselves to the  
5 very limit to do the project to begin with.

6           We simply can't afford a cost overrun or a delay  
7 and we'd ask the office to continue to work with us in  
8 finding some solutions to this problem.

9           CHAIRPERSON MAYBERG: Very articulate late  
10 explanations of what the real costs are of delays.

11           Raymond Hino.

12           MR. HINO: Thank you and good morning. My name  
13 is Raymond Hino, and I'm the Chief Executive Officer for  
14 Tehachapi Hospital in Kern County. We're the third  
15 hospital designated as a critical access hospital in the  
16 State of California. Our anniversary date that's coming  
17 up is April 1st, so we're one of those four hospitals  
18 awaiting recertification.

19           We appreciate all the support that we received  
20 from the State and the federal government to become a  
21 critical access hospital. I can definitely say that  
22 without this important program, our doors would have  
23 closed by now. Had we closed, the more than 30,000 people  
24 in our area would be left without an emergency department  
25 within a radius of 40 to 50 miles.

1           We see on average over 800 emergency room  
2 patients per month. Today I'm here to speak to you about  
3 the problem of emergency department saturation diversion  
4 and closures due to staffing shortages, lack of planning  
5 and fear.

6           In a recent study, this one, at Tehachapi  
7 Hospital, we noted that over 200 patients were transferred  
8 out of our facility during a four-month period. That's an  
9 average of 50 per month. For those 200 plus patients who  
10 are required to transfer out for a higher level of care,  
11 the average waiting time to transfer out a patient was  
12 five hours.

13           Nearly half, 76, of those waited over five hours.  
14 The reason for the delay is, as you know, we're required  
15 to receive an approval from a receiving hospital to  
16 transfer a patient. The majority of the time the approval  
17 is denied by our closest urban hospitals due to emergency  
18 department saturation, rotation, closure, et cetera.

19           What we do in our emergency department is we have  
20 a map with concentric circles. The circles are small and  
21 get larger and larger and larger. If all of the hospitals  
22 in Bakersfield, our closest urban transfer area, deny our  
23 requests, then we go out another circle. We start going  
24 into LA County. We're closed to LA County and Lancaster  
25 and the Palmdale area.

1           If we're denied in LA County, at least that part,  
2 we go out another circle and we start calling Fresno  
3 County, we start calling inner-city Los Angeles hospitals.  
4 Of those 200 transfers I talked about a moment ago, 14 of  
5 them went out of county.

6           This is not a problem specific to Tehachapi  
7 Hospital. My colleague David Green, CEO of Kern Valley  
8 Hospital, another rural hospital in Kern County, reports  
9 similar problems, nor is the problem limited to Kern  
10 County.

11          Recently, the Hospital Council of Northern  
12 California and Central California commissioned a study of  
13 the Sacramento area. The study was completed by the  
14 Averis Group. Among the findings of the report are, that  
15 a confidential process should be designed to verify  
16 hospital opportunities and the steps taken for improving  
17 flow and capacity and make recommendations on the plan of  
18 action.

19          Also, develop, monitor and enforce a standardized  
20 and uniform divert policy for adoption by all hospitals,  
21 and, a particularly important one, California statutes  
22 should be revised in key areas to provide more flexibility  
23 on key issues that limit capacity, including EDD  
24 department, destination, medical nursing ratios and  
25 additional licensed beds.

1           For those of you with a medical background, I'm  
2   sure that you can appreciate the disaster that can occur  
3   when a patient takes five hours or more to be transferred  
4   out of a rural hospital into a full service hospital with  
5   surgical specialties and surgical capability around the  
6   clock. I could tell you horror stories of patients that  
7   have literally crashed in our emergency department, and  
8   our staff have stood helplessly by doing everything they  
9   can to save that patient when hospital after hospital  
10  after hospital denies our request for transfer.

11           Thank you.

12           COUNCILMEMBER SMILEY: The issue that you raise,  
13  I think, is absolutely correct. It's not limited to Kern  
14  County. It's a statewide phenomenon that is being seen.  
15  And I can tell you that the administration and the  
16  Legislature are all very interested in trying to assess  
17  and find whatever solutions may be available.

18           However, I can say that it's, as you know a very  
19  complex problem, and one that affects emergency care, not  
20  only in the pre-hospital side but also in the emergency  
21  and trauma care side as well, too. And the issues that  
22  you raise are certainly valid.

23           One of the things that, at the Emergency Medical  
24  Services, we're looking at in conjunction with Department  
25  of Health Services is to try to assess, to the degree



1 possible, what interventions can be taken. Some of the  
2 issues that we are considering is trying to really study  
3 the problem on a statewide basis.

4           And one of our hopes, at some point, would be to  
5 develop some sort of an ongoing RealTime assessment of  
6 hospital diversion and hospital capacity. One of the  
7 things that might be considered would be some sort of a  
8 readinet type system. I'm not sure how many hospitals  
9 have that within the county. But Los Angeles County, for  
10 example, has a readinet system, so that the County and  
11 each hospital can see what the bed status is throughout  
12 the entire county at any given time.

13           And I think that if we're able to develop some  
14 sort of a statewide communication system and some sort of  
15 an ongoing monitoring mechanism, we'll be able to get a  
16 better handle on what some of the issues might be.

17           Clearly, the workforce issues that have been  
18 previously enunciated by many other people is a factor,  
19 and it's something that we're very, very interested in  
20 looking at as well too. And I can tell you that there are  
21 a number of bills, legislative bills, out there this year  
22 and perhaps even some initiatives that might be on the  
23 table to try and address this issue.

24           So I don't have any answers, but I can tell you  
25 that you're not alone in this.

1 CHAIRPERSON MAYBERG: Speranza.

2 MS. AVRAM: Thank you. I'm Speranza Avram with  
3 the Northern Sierra Rural Health Network. And there's  
4 actually a couple of things I want to talk about.

5 One is a follow up to a process that happened  
6 last year under the leadership of the Rural Health Policy  
7 Council to review the definition of rural and to look at  
8 the MSSA boundaries, Medical Service Study Area boundaries  
9 in response to the 2000 census.

10 The process that was completed last year was to  
11 update the definition of rural and also to add a frontier  
12 definition to the State of California's process, which is  
13 11 persons and under.

14 And then the recommendation of the task force was  
15 to review MSSA boundaries in light of the new 2000 census  
16 data, which I recognize OSHPD is currently crunching the  
17 numbers to get a look at what they are going to be, and  
18 then a commitment to reconvene the rural definition task  
19 force to then take a look at the whole issue. So I wanted  
20 to get an update on where that process was at.

21 But before I let go of the microphone, I also  
22 wanted to respond to Dr. Mayberg's comment about mental  
23 health, and the mental health services that are provided,  
24 not just at the county level, but also within both FQACs  
25 and our HC's 95, 210.

1           And those providers are, if you will, carved out  
2 of the carve out of mental health. And there's been a lot  
3 of discussion, particularly in the north part of the State  
4 where I work about the relationship and the levels of care  
5 that patients are getting as they move between those  
6 systems, the primary care behavioral system, where people  
7 do go when they're not seriously mentally ill and have a  
8 lot of mental health issues, they go to their family  
9 physician, their primary care clinic and do receive mental  
10 health services that are paid for by Medi-Cal, including  
11 the services of an LCSW, as well as a clinical  
12 psychologists.

13           I want to take this opportunity to invite,  
14 particularly providers of the north State, to a mental  
15 health care summit that we're working on with the  
16 California Institute of Mental Health, as well as the  
17 Mental Health Directors Association. That will be April  
18 26th in Chico from 9:00 to 4:00. And you can go to the  
19 CIMH web site to register.

20           It will be an opportunity for primary care  
21 providers who are concerned about mental health to have a  
22 dialogue with the county mental health systems, as well as  
23 representatives from the State. And I think all the key  
24 agencies have been invited to really begin a dialogue of  
25 how to address the mental health issue in rural

1 California, because it's really time to do that. And that  
2 we all have the same goal in providing quality care to  
3 patients, and we're really under-utilizing opportunities  
4 for collaboration. And that's really what we want to  
5 start talking about to move forward.

6 But then I did want to hear about the Rural  
7 Definition Task Force.

8 Thank you.

9 COUNCILMEMBER CARLISLE: Thank you, Speranza.

10 As most of you know the Medical Study Services  
11 Areas in California are really created to address health  
12 care, workforce and shortage areas from the State of  
13 California. And, of course, the 2000 census has greatly  
14 impacted the definition of those areas.

15 And we've worked, the office has worked, with a  
16 number of you all to try to make sure that our definitions  
17 of these study areas are really responsive to the needs in  
18 particular communities. And we try to, on an ongoing  
19 basis, sort of tune those definitions to reflect  
20 evolutions in those needs.

21 At the last Health Care Manpower Policy  
22 Commission meeting, the Commission basically asked the  
23 office to reconstitute a task force to work on this  
24 definition process. And I think, at this point, we've not  
25 had a first meeting of the task force, but we're still

1 putting it together. And I think it will be meeting very  
2 shortly.

3 This is an ongoing process. It's about really to  
4 get off the ground very shortly. We hope to have some  
5 answers very shortly for people that are really focused on  
6 that.

7 Thank you.

8 CHAIRPERSON MAYBERG: Speranza has been a real  
9 advocate for mental health in rural areas, and was just at  
10 my Senate budget hearing pushing the issue. And I love to  
11 have that kind of stuff, because it does make the system  
12 work better.

13 David Green.

14 MR. GREEN: Thank you. I'm David Green. I'm the  
15 CEO of the Kern Valley Health Care District in the Kern  
16 River Valley, about 50 miles upstream, up a winding narrow  
17 road up in the mountains above Bakersfield, just a couple  
18 mountain ranges over from Ray, who was just speaking on  
19 the subject of the emergency medicine dilemmas, what we  
20 currently have.

21 I wanted to address the issue of keeping our  
22 small rural hospitals alive, given all of the issues that  
23 we've discussed above, but I wanted to touch on the  
24 subject of managed care.

25 Before I get there, I just want to reiterate that

1 each one of the issues that we've been discussing are all  
2 tied to the dilemma of keeping our small rural hospitals  
3 alive and pulling these issues together in some type of  
4 solutions is the only way we're going to keep things  
5 going.

6           My hospital, currently, sits on \$20 million dead  
7 burden for an \$8 million project started about ten years  
8 ago, with the same issues that Don Larkin was discussing.  
9 The overruns there basically took an \$8 million project,  
10 cost us \$20 million for half the project and we've had  
11 revenue short falls. And certainly Cal Mortgage has done  
12 very good in working with us in trying to make things work  
13 at the institution since then.

14           In addition, as Ray pointed out, the emergency  
15 systems, the threat of intalla violations are always over  
16 our head. We're a small rural hospital. We have  
17 people -- we're trying to save their lives and trying to  
18 get them to places. And sometimes we have to go to  
19 extraordinary measures.

20           So we constantly have that intalla threat over  
21 our heads. The intalla threat goes both ways. However  
22 that's the one that the tertiary centers always use, you  
23 cannot send them here. And, you know, the question is are  
24 we supposed to let the patient die and then we all get  
25 sued.

1 But the issue is still acute in that arena. And  
2 I just want to reiterate that. I want to address the  
3 further problem of managed care.

4 In our area, especially in Kern County, there are  
5 two organizations that have basically taken the PPO part  
6 of managed care and basically taken a provider service  
7 contracting part. And with that, I'm sure we're not alone  
8 in this situation, where we have two managed care players  
9 that are basically directing who will and won't do certain  
10 services.

11 And all I'm asking, is there anyway to enforce,  
12 we have a Department of Managed Care, some of the rules  
13 that already exist in reasonable distance to have certain  
14 services. We have the ability to provide many services at  
15 our institution that our residents are told know they have  
16 to drive down this narrow windy road for an hour, hour and  
17 a half to get to another place to have those procedures  
18 done and.

19 That, in essence, has weakened the structure of  
20 our facility to be able to provide some of those services.

21 And it also is encouraged or discouraged to  
22 specialists from coming up and doing services that can be  
23 done in our institutions in the remote and rural areas.

24 So the dilemma we have is that managed care is  
25 playing an impact, downsizing us to basically an ER and a

1 basic care service, but we're no longer going to be able  
2 to maintain those services with all of the other issues  
3 that we've just mentioned that are coming up, seismic  
4 safety being own one of them, unless there's someway to  
5 assure that we can, at least, give to our local residents  
6 the services that we're able to give at our institutions  
7 that we currently have.

8           And speaking as an advocate for the local  
9 resident, I think it is drastically inappropriate for  
10 institutions to be allowed or institutions of money or  
11 managed care to tell the residents in my valley that I'm  
12 sorry you can't have some basic services, even like EGB  
13 scopes, you have to drive down to the tertiary centers in  
14 the metropolitan areas to get some of these basic  
15 services.

16           The ability for our facilities to offer these to  
17 our local residents not only gives them the service, but  
18 it also bolsters the economic feasibility of keeping our  
19 operations alive.

20           And that is primarily what I wanted to address.  
21 Is there anyway to assure that we can continue through the  
22 managed care debacle of reimbursement in addition to the  
23 rest of the issues that we're already dealing with.

24           EXECUTIVE DIRECTOR LEE: Ray, could I ask you,  
25 first of all, let me get your card after this. Is this a



1 common phenomenon across the rural communities, Jim?

2 MR. HAAS: Jim Haas, Executive Director of  
3 Mountains Community Hospital.

4 We had a managed care organization called Inland  
5 Health Organization, IHO, in San Bernardino. They were  
6 providing services to about 3,700 estimated residents up  
7 in the San Bernardino mountains.

8 They were there in our area as long as the  
9 providers subsidized them with unreasonably low rates.  
10 For, us in, our situation we were getting reimbursed 17  
11 cents on the dollar. Two years ago we said we can't live  
12 with this, spent three months trying to negotiate a fair  
13 and reasonable rate of reimbursement, unsuccessful, and  
14 put in place what eventually occurred just in the last  
15 week and a half two weeks.

16 We cancelled the contract and people still  
17 continue to consume locally, particularly the emergency  
18 room. Instead of 17 cents on the dollar, IHO then began  
19 paying us an out-of-network rate based upon our contracts  
20 with other payers, and we got a reimbursement of up to  
21 about 50, 52 cents on the dollar.

22 But that put them in the situation where they  
23 could no longer economically make a profit and serve those  
24 residents, so they just decided to pull up stakes and move  
25 off the mountain.

1           That's probably good news for us in our  
2 situation. But for the people who are living on fixed  
3 incomes for the senior HMO recipients, those people who  
4 are now put in a position of having to find some other  
5 means of providing coverage over and above the Medicare  
6 program are really stuck and faced with a major disruption  
7 to the way they access health care.

8           EXECUTIVE DIRECTOR LEE: Okay. Thank you, Jim.

9           COUNCILMEMBER STAINES: I'm Morgan Staines from  
10 the Department of Alcohol and Drug Programs. And managed  
11 care is something I know something about. It's not part  
12 of my Department.

13           But the Department of Managed Care has a very  
14 active sort of an ombudsman program. And I don't know if  
15 they're really set up to address provider concerns,  
16 certainly about contracting issues and things like that,  
17 but they are definitely oriented to assisting patients.  
18 And if your patients are not plugging into that when they  
19 have issues, they should be, because that's, you know --  
20 you know perfectly well it's the squeaky wheel the gets  
21 the grease.

22           So if you're not making input into that system,  
23 you should be, because they are active in trying to  
24 address these issues. They need to know that they're  
25 there and I don't know, to what extent, they're familiar

1 with your issues.

2 EXECUTIVE DIRECTOR LEE: If I could just ask that  
3 Ray and Jim and then anybody else that has a similar  
4 situation like this that they'd like to concern where we  
5 could pull together some kind of a group effort, probably  
6 via conference call, so we don't have to hall you down  
7 here all this way just for one meeting, but we do know  
8 folks over at DMHC, that at least we can get to them and  
9 have a dialogue if that would be a start of a dialogue,  
10 that would be of help.

11 So I'll take Jim and, you know, Ray as a  
12 subcommittee of two and if anybody else want to join us,  
13 just let me know.

14 CHAIRPERSON MAYBERG: Gloria Grijalva.

15 MS. GRIJALVA: Good morning. Mine is a question.  
16 I don't know if anyone has any answers yet. But President  
17 Bush's recent announcement regarding the extension of  
18 amnesty to previously undocumented workers has the  
19 possibility of impacting those rural areas who are already  
20 struggling, as you've heard here, already.

21 Is the Council involved in any kind of  
22 activities, information gathering as to how to deal with  
23 this population, who are probably farm workers, who will  
24 now feel comfortable actually coming forward, or is there  
25 already a program underwhich they will probably qualify?

1           CHAIRPERSON MAYBERG: I don't think we will pay  
2 attention to that. I think we still have to deal with our  
3 California laws that may conflict with the federal amnesty  
4 issues. We still have to deal with our propositions and  
5 who can get service and who can't. And those have been  
6 uphold in court.

7           So it does put providers in a very difficult  
8 position in terms of how to provide service.

9           Teresa Jacques.

10          MS. JACQUES: Good morning. My name is Teresa  
11 Jacques. I'm the administrator of Modoc Medical Center in  
12 Alturas, California. And while my issue today seems small  
13 in comparison to some of the other issues that rural  
14 hospitals are facing, it still adds to the frustration  
15 level of trying to get the cash from the State that our  
16 hospitals are due.

17          And my issue today is inpatient TARs. In 1993,  
18 we appealed two TAR decisions that were denied. And in  
19 December of 2001, we got those decisions back. And since  
20 I've been in Sacramento for the last two days, I've heard  
21 of other rural hospitals who are now getting responses  
22 from the State that are approximately eight years old.

23          And I just wonder if somebody could look into  
24 this issue of such a slow delay in responding to our  
25 appeals.

1 CHAIRPERSON MAYBERG: We will look into it.

2 COUNCILMEMBER RICHIE: This is the first I've  
3 heard of it, but I'll get back and talk with our Medi-Cal  
4 staff and see why all of a sudden you're hearing back on  
5 eight-year old claims.

6 CHAIRPERSON MAYBERG: The last question is from  
7 Vic Biswell who already asked a question.

8 Is there any anybody else who has any questions,  
9 some of us have an 11:00 o'clock meeting.

10 CHAIRPERSON MAYBERG: Vic, this is 0 for 2 for  
11 you, so you better be really, really on and turn this  
12 group around.

13 MR. BISWELL: I'm Sharon Avery.

14 (Laughter.)

15 MR. BISWELL: I want --

16 CHAIRPERSON MAYBERG: You need to work on those  
17 hormones there.

18 (Laughter.)

19 MR. BISWELL: I wanted to remind the Council of a  
20 basic fact, and that is economies of scale. I'm going to  
21 tell you about a little hospital that drops its bills  
22 within three days. It's days in accounts receivables are  
23 less than 62. And in terms of deductions from revenue, it  
24 is about 24 cents on the dollar.

25 Those are all pretty good statistics and they

1 suggest that this little hospital is functioning pretty  
2 darn well. But it can't quite meet its fixed costs,  
3 because it's volume and what it is paid for services just  
4 don't match up.

5           As a critical access hospital, it would gain  
6 little because of -- primarily because of patient mix.  
7 If, however, in the infinite wisdom of the State, they  
8 were to participate in the critical access program, this  
9 hospital would survive.

10           Thank you.

11           CHAIRPERSON MAYBERG: Thank you, Sharon.

12           (Laughter.)

13           CHAIRPERSON MAYBERG: I want to thank all of you  
14 for the comments and the concerns and the issues that, as  
15 you can see, some of the issues that you brought to our  
16 attention were things that we weren't aware of. It gives  
17 us an impetus to go back and to look how to make the  
18 system better. Some of them are longstanding problems.

19           But I leave these meetings always with a profound  
20 admiration for what all of you do in terms of making the  
21 system work and providing services in rural communities  
22 under often times very, very challenging conditions, and  
23 making it happen in ways that always amaze me, how you  
24 survive from crisis to crisis, but you do and you're a  
25 model for all of us.

1           So thank you very much for coming.

2           (Thereupon the California Rural Health

3           Policy Council adjourned at 10:45 a.m.)

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## 1 CERTIFICATE OF REPORTER

2 I, JAMES F. PETERS, a Certified Shorthand  
3 Reporter of the State of California, and Registered  
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5 That I am a disinterested person herein; that the  
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10 I further certify that I am not of counsel or  
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12 way interested in the outcome of said meeting.

13 IN WITNESS WHEREOF, I have hereunto set my hand  
14 this 4th day of April, 2002.

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